

Chapter 18

Policies and Plans Required by Law

Library Development has copies of other by-laws and policies. You may have these interlibrary loaned to you at any time during the year.

When you develop a new policy or update an old policy be sure to send Library Development Office a copy for the vertical file or send us the Web address so that we may create a link to it from State Library's Web site.

For examples of **policies** from Indiana public libraries, go to the following link on the State Library's Web site:

<http://www.statelib.lib.in.us/www/isl/ldo/pol/plpolicies.html>

For examples of **plans** from Indiana public libraries, go to the following link on the State Library's Web site:

<http://www.statelib.lib.in.us/www/isl/ldo/plplans.html>

A. **"Minimum Standards for Public Libraries"**

Policies/plans needed to fulfill the minimum requirements:

- **Library Board By-laws**
- **Long-Range Plan**
- **Technology Plan** A technology plan is the only plan or policy that is required to be approved and filed with the Indiana State Library if you will be applying for the e-rate discount. This plan must be approved in order to receive the e-rate discount on Internet lines.
- **Collection Development Policy**
- **Personnel Policy and Procedures**
- **Principles of Access/Circulation Policy,**
 Including a Fines and Fees Policy
 *see Accounting and Uniform Compliance Guidelines Manual for Libraries 1-3

B. **Disaster Recovery Plan for Computer Systems**

*see Accounting and Uniform Compliance Guidelines Manual for Libraries 5-4

C. **Employee Benefits**

*see Accounting and Uniform Compliance Guidelines Manual for Libraries 8-1
(Could be a part of the Personnel policy)

- sick leave
- vacation leave
- personal leave
- leave time/compensatory time/payment of overtime
- public employee's retirement fund (PERF)
- deferred compensation plan

D. **Internet Acceptable Use Policy**

IC 36-12-1-12 (reviewed annually); Internet Safety Policy – Children's Internet Protection Act (CIPA) and Neighborhood Children's Internet Protection Act (N-CIPA) (PL 106-554), adopted after holding one public hearing or meeting. For libraries receiving the e-rate discount, the policy must address the following issues:

- access by minors to inappropriate matter on the Internet and World Wide Web
- the safety and security of minors when using electronic mail, chat rooms, and other forms of direct electronic communications
- unauthorized access, including hacking, and other unlawful activities by minors online
- unauthorized disclosure, use, and dissemination of personal identification information regarding minors
- measures designed to restrict minors' access to materials harmful to minors

E. **Investment Policy**

IC 5-13-7-7, *see Accounting and Uniform Compliance Guidelines Manual for Libraries 9-14

- F. **Moving and Interview Expense Policy**
(Could be a part of the Personnel policy) *see Accounting and Uniform Compliance Guidelines Manual for Libraries 8-4
- G. **Policies and Procedures Manual**
(A type of manual in which all policies within this outline can be placed)
- H. **Purchasing Policy**
IC 5-22-3-3, *see Accounting and Uniform Compliance Guidelines Manual for Libraries (Small Purchase Policy-under \$25,000) 10-7
- I. **Records Excepted from Disclosure Policy**
IC 5-14-3-4(b), *see Accounting and Uniform Compliance Guidelines Manual for Libraries 6-4
- J. **Travel Policy**
(Could be a part of the Personnel policy), *see Accounting and Uniform Compliance Guidelines Manual for Libraries 8-3

General Policies Checklist

1. Administration and Governance

- ☐ Board responsibilities
- ☐ Managerial and staff responsibilities
- ☐ Strategic planning and forecasting

2. Personnel

- ☐ Recruitment, hiring, and termination
- ☐ Conditions of employment
- ☐ Training and development (including a travel policy)
- ☐ Job descriptions
- ☐ Wages and salaries
- ☐ Work environment (including a sexual harassment policy)
- ☐ Collective bargaining
- ☐ Fringe benefits
- ☐ Other (grievances, substance abuse, reimbursements, etc.)

3. Finance

- ☐ Budget type and calendar cycle
- ☐ Source and type of funding
- ☐ Capital budgeting requirements
- ☐ Investments
 - ☐ Legal authority
 - ☐ Safety of principal
 - ☐ Diversification
 - ☐ Indemnification
 - ☐ Liquidity
 - ☐ Maturities
 - ☐ Maximum rate of return
- ☐ Maintaining public trust
- ☐ Local considerations
- ☐ Reporting requirements
- ☐ Expenditure authorization and check-signing
- ☐ Audits

4. **Programs/Services**

- ☐ Library mission
- ☐ Selection of materials
- ☐ Use of materials
- ☐ Reference and reader's assistance
- ☐ Extension of services--expansion/outreach
- ☐ Cooperative activities
- ☐ Review and evaluation

5. **Marketing**

- ☐ Product/service offered
- ☐ Cost to user
- ☐ Publicity/promotion
- ☐ Location

6. **Facility and Equipment**

- ☐ Location
- ☐ Inventory control
- ☐ Maintenance and repair
- ☐ Sale/disposal of surplus property

7. **Public Relations**

- ☐ Responsibility
- ☐ Intended audience
- ☐ Purpose
- ☐ Means

8. **Legal**

- ☐ By-laws
- ☐ Contracts and agreements
- ☐ Insurance
- ☐ Licensing

(Adapted from Nonprofit Boards: A Practical Guide to Roles, Responsibilities, and Performances, by Diane J. Duca, with permission from the Oryx Press, 2214 North Central Avenue, Phoenix, AZ 85004)

Source: Checklists for Public Library Managers by Jay Wozny. Scarecrow Press, 1989, pg. 25-26.

Personnel Policies Checklist

(Short Version)

1. **Filling Vacancies**

- ☐ Recruitment
- ☐ Selection
- ☐ Appointment

2. **Personnel Procedures**

- ☐ Conditions of employment, including definitions of important terms
- ☐ Orientation period
- ☐ Performance evaluation
- ☐ Promotions
- ☐ Grievance procedures
- ☐ Personnel records
- ☐ Separations from employment

3. **Salaries and Position Classifications**

- ☐ Position pay scales, including hiring limits
- ☐ Requirements for pay increases
- ☐ Overtime
- ☐ Time and place of payment

4. **Benefits**

- ☐ Insurance
- ☐ Retirement
- ☐ Worker's Compensation

5. **Staff training and Development**

- ☐ In-service training
- ☐ Formal education
- ☐ Professional affiliation
- ☐ Tuition reimbursement

6. **Vacation and Leave**

- ❑ Vacation
- ❑ Sick leave
- ❑ Holidays
- ❑ Personal leave
- ❑ Professional/educational leave
- ❑ Jury duty
- ❑ Military duty
- ❑ Emergency leave
- ❑ Maternity/paternity leave

(Adapted from Avenues to Excellence, Standards for Public Library Service in Illinois, Appendix C, Personnel Policies. Illinois Library Association, Public Library Section, Standards Committee.)

Source: Jay Wozny. Checklists for Public Library Managers. Scarecrow Press, 1989, p. 83-84.

Personnel Policies Checklist

(Possible topics to cover)

1. **Employment-At-Will Disclaimer**
2. **Job Classifications**; full-time and part-time status
3. **Orientation/trial Period**
4. **Equal Employment Opportunity Statement**
5. **Sexual Harassment Policies**
6. **Work Rules and Disciplinary Policy and Procedures** — common items included may be:
 - excessive absences, tardiness, or early leaves
 - use, possession, actual or intended distribution or being under the influence of drugs, controlled substances, or alcohol
 - insubordination
 - refusal to cooperate with investigation
 - falsification of library records, including the employment application
 - negligent or unauthorized use of library equipment
 - harassment, physical abuse or verbal abuse of employees, patrons, or visitors
 - gambling during working hours
 - theft or unauthorized use or possession of library property or another person's property
 - soliciting or seeking support or contributions during working time for any cause or organization without management approval
 - violation of safety rules or common safety practices
 - failure to make a prompt report of any accident on library property
 - inattention to the job, or poor job performance
 - failure to observe library working hours, schedules, including scheduled overtime
 - disclosure of confidential information to unauthorized persons
 - possession of weapons on library property
7. **Hours of Work, Layoff/Recall**
8. **Military Leave**

9. **Jury Service**
10. **Bereavement Leave**
11. **Attendance Policy**
12. **Vacation**
13. **Holidays**
14. **Personal Days**
15. **Sick Days**
16. **Union-Free Workplace Statement**
17. **Open Door Statement** (do not restrict employees from communicating with members of management other than their immediate supervisors)
18. **Bulletin Boards** — fosters communication between employees
19. **Substance Abuse Policy**
20. **Family and Medical Leave Act Policies**
21. **Smoking** – can prohibit in facility
22. **Dress Code**
23. **References** — prevents employer from releasing references that will cause it to be held liable for defamation
24. **Promotion/Transfer/Job Openings**
25. **Timekeeping Requirements**
26. **Health Insurance, Disability Benefits Programs, Deferred Compensation, and PERF**
27. **Confidential Information**
28. **Personal Belongings**
29. **Employment of Relatives**
30. **Safety and Health**
31. **Inclement Weather/Emergencies**

- 32. **Telephone** (for customer satisfaction and for employee's personal calls)
- 33. **Internet/E-mail**
- 34. **Employee Examination of Personnel Files** — employer may decide whether employees may review their files or not; documents should not be removed.
- 35. **Termination of Employment**
- 36. **Receipt/Acknowledgement** – helps to ensure that the employee has read the handbook.

Adapted from a Barnes & Thornburg handout, 1998.